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# Emergency Regulation Agency Background Document

Agency Name:	Dept. of Medical Assistance Services; 12 VAC 30
VAC Chapter Number:	141
Regulation Title:	Family Access to Medical Insurance Security Plan
Action Title:	FAMIS
Date:	7/11/02; NEED GOVERNOR APPROVAL BY: 7/31/2002

Section 9-6.14:4.1(C)(5) of the Administrative Process Act allows for the adoption of emergency regulations. Please refer to the APA, Executive Order Twenty-Four (98), and the *Virginia Register Form, Style and Procedure Manual* for more information and other materials required to be submitted in the emergency regulation submission package.

## **Emergency Preamble**

Please provide a statement that the emergency regulation is necessary and provide detail of the nature of the emergency. Section 9-6.14:4.1(C)(5) of the Administrative Process Act states that an "emergency situation" means: (i) a situation involving an imminent threat to public health or safety; or (ii) a situation in which Virginia statutory law, the Virginia appropriation act, or federal law requires that a regulation shall be effective in 280 days or less from its enactment, or in which federal regulation requires a regulation to take effect no later than 280 days from its effective date. The statement should also identify that the regulation is not otherwise exempt under the provisions of § 9-6.14:4.1(C)(4).

Please include a brief summary of the emergency action. There is no need to state each provision or amendment.

Code §2.2-4011 provides for regulations which an agency finds are necessitated by an emergency situation. In August of 2001, the Director of the Department of Medical Assistance Services (DMAS), in lieu of the Board of Medical Assistance and pursuant to then Code §9-6.14.4:1(C)(5), issued emergency regulations to comply with the 2000 Acts of Assembly Chapters 824 and 848.

The 2000 Acts of Assembly, Chapters 824 and 848 cl. 5 provided: "that a seamless transition between the Children's Medical Security Insurance Plan and the implementation of the Family

Access to Medical Insurance Security Plan shall be deemed to be a public emergency situation pursuant to § 9-6.14:4.1; therefore, to meet this emergency situation, the Board shall promulgate emergency regulations to implement this act." Therefore, an emergency regulation was necessary in accordance with Code of Virginia § 32.1-351.

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Item 324F of the 2002 Virginia Acts of Assembly (Chapter 899) enables the Director of the DMAS to issue emergency regulations for the Family Access to Medical Insurance Security Plan (FAMIS) through July 31, 2003. As such, this regulation may be adopted without public comment with the prior approval of the Governor.

Since this emergency regulation will be effective for no more than 12 months and the Director wishes to continue regulating the subject entities, the Department is also requesting approval to initiate the Administrative Process Act Article 2 procedures with the submission of the Notice of Intended Regulatory Action to the Registrar.

#### Basis

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Please identify the state and/or federal source of legal authority to promulgate the emergency regulation. The discussion of this emergency statutory authority should: 1) describe its scope; and 2) include a brief statement relating the content of the statutory authority to the specific regulation. Full citations of legal authority and web site addresses, if available for locating the text of the cited authority, should be provided.

Please provide a statement that the Office of the Attorney General has certified that the agency has the statutory authority to promulgate the emergency regulation and that it comports with applicable state and/or federal law.

This emergency regulation promulgates necessary guidelines for the continued administration of the Family Access to Medical Insurance Security Plan established by Code of Virginia § 32.1-351.

### Substance

Please detail any changes, other than strictly editorial changes, that would be implemented. Please outline new substantive provisions, all substantive changes to existing sections, or both where appropriate. Please provide a cross-walk which includes citations to the specific sections of an existing regulation being amended and explain the consequences of the proposed changes. The statement should set forth the specific reasons the agency has determined that the proposed regulatory action would be essential to protect the health, safety or welfare of Virginians. The statement should also delineate any potential issues that may need to be addressed as a permanent final regulation is developed.

These emergency regulations do not differ substantively from the agency's existing FAMIS regulations. The agency is essentially readopting the existing FAMIS regulations, and using these regulations as a temporary bridge until revised regulations are developed to address certain anticipated programmatic changes.

### **Alternatives**

Please describe the specific alternatives that were considered and the rationale used by the agency to select the least burdensome or intrusive method to meet the essential purpose of the action.

Failure to adopt emergency regulations would result in DMAS' inability to continue to properly administer the FAMIS program.

## Family Impact Statement

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Please provide a preliminary analysis of the potential impact of the emergency action on the institution of the family and family stability including to what extent the action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

This regulatory action will strengthen the institution of the family by providing comprehensive health care insurance, at nominal fees, to individuals who are uninsured. It will encourage wellness and well-being for families in the Commonwealth who currently do not have health care benefits. In addition, it makes the benefits received by current participants in Virginia's Children's Medical Security Insurance Plan more comprehensive.

This regulatory action will not have any negative affects on the institution of the family or family stability. It will not increase or decrease disposable family income or erode the marital commitment. It will not discourage economic self-sufficiency, self-pride, nor the assumption of family responsibilities.